

May 7, 1998

UNITED STATES INTERNATIONAL TRADE COMMISSION  
Washington, DC 20436

MEMORANDUM TO THE COMMITTEE ON FINANCE OF THE UNITED STATES  
SENATE ON PROPOSED TARIFF LEGISLATION<sup>1</sup>

Bill no., sponsor, and sponsor's state: S. 1652 (105th Congress), Senator Moynihan (NY).

Companion bill: None.<sup>2</sup>

Title as introduced: To suspend temporarily the duty on 2,4-bis[(octylthio)methyl]-o-cresol; epoxidized triglyceride.

Summary of bill:<sup>3</sup>

Temporarily suspends the most-favored-nation (MFN) rate of duty on the imports of 2,4-Bis[(octylthio)methyl]-o-cresol; epoxidized triglyceride, on or before December 31, 2000.<sup>4</sup>

Effective date: The 15th day after enactment.

Retroactive effect: None.

Statement of purpose:

The sponsor made no statement at the time the bill was introduced.<sup>5</sup> However, a spokesperson for the petitioner, Ciba Specialty Chemicals Corp. (Ciba), stated that "passage of the legislation to suspend 2,4-bis[(octylthio)methyl]-o-cresol; epoxidized triglyceride from duty will enable Ciba to moderate its costs, enabling it to play a role in making the chemicals industry, and other downstream product industries, more competitive, without jeopardizing any domestic manufacturer."<sup>6</sup>

Product description and uses:

2,4-Bis[(octylthio)methyl]-o-

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<sup>1</sup> Industry analyst: Raymond Cantrell (205-3362); attorney: Leo Webb (205-2599).

<sup>2</sup> The article description in this bill was changed to reflect proper chemical nomenclature. Similar legislation was sponsored by Representative Gilman (NY), *Congressional Record*, H.R. 2239, Jul. 24, 1997, p. H5777.

<sup>3</sup> See appendix A for definitions of tariff and trade agreement terms.

<sup>4</sup> See technical comments.

<sup>5</sup> *Congressional Record*, Feb. 12, 1998, p. S731.

<sup>6</sup> Written statement to the Commission dated March 24, 1998, from Ms. Michelle F. Forte of Ciba.

cresol; epoxidized triglyceride: This product is a synthetic organic chemical used as an antioxidant and processing stabilizer in the manufacture of rubber and elastomeric products.

Tariff treatment:<sup>7</sup>

<u>Product</u>	<u>HTS subheading</u>	<u>Col. 1-general rate of duty</u>
2,4-Bis[(octylthio)methyl]- o-cresol; epoxidized triglyceride . . . . .	3812.30.60	2.2¢/kg + 10.8%, ad. val.

Structure of domestic industry (including competing products):

2,4-Bis[(octylthio)methyl]-  
o-cresol; epoxidized triglyceride: Industry sources stated they were unaware of any domestic production of this product during 1995-97.<sup>8</sup> However, other antioxidants manufactured in the United States may be to some extent and in certain circumstances competitive with this antioxidant.

Private-sector views:

The Commission contacted eight firms viewed as likely to market and/or produce specialty chemicals such as antioxidants.<sup>9</sup> As of this date, the Commission had received no written comments.

U.S. consumption:

2,4-Bis[(octylthio)methyl]-o- cresol; epoxidized triglyceride:	<u>1995</u>	<u>1996</u>	<u>1997</u>
	-----(\$1,000)-----		
U.S. production.....	0	0	0
U.S. imports.....	(1)	(1)	(1)
U.S. exports.....	0	0	0
Apparent U.S. consumption..... (1)	(1)	(1)	(1)

<sup>1</sup>U.S. imports, and therefore apparent consumption, are considered by the importing company to be confidential business information.

Principal import sources: Italy.

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<sup>7</sup>See appendix B for column 1-special and column 2 duty rates.

<sup>8</sup>There are no official statistics concerning the production of this synthetic organic antioxidant.

<sup>9</sup>The following firms were contacted: Bayer Corp. (Washington, DC office); Daubert VCI, Westchester, IL; DuPont (Washington, DC office); Reichhold Corp., Research Triangle Park, NC; Sartomer Co., Exton, PA; Solutia (Washington, DC office); Specialty Coating Systems, Indianapolis, IN; and Uniroyal Chem. Co., Middlebury, CT.

Principal export markets: None.

Effect on customs revenue:<sup>10</sup>

Future (1998-2000) effect:

	Estimated average annual revenue loss <sup>11</sup>		
	<u>1998</u>	<u>1999</u>	<u>2000</u>
	-----(\$1,000)-----		
2,4-Bis[(octylthio)methyl]-o-cresol; epoxidized triglyceride:	92	92	92

Retroactive effect:       None.

Technical comments:

The Commission recommends the chemical nomenclature be changed to conform with Chemical Abstract Service (CAS) Registry terminology, Phenol, 2-methyl-4,6-bis[(octylthio)methyl]-; epoxidized triglyceride.<sup>12</sup> The Commission also recommends the word “item” be replaced by “heading” in line 7, page 1.

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<sup>10</sup> Actual revenue loss may be understated if a significant increase in imports occurs over the duty suspension period.

<sup>11</sup> Estimates of revenue loss based on data supplied to the Commission by Ciba (see footnote 5). MFN duties on this product are scheduled to decline sequentially from the present compound rate, to a single floor value of 6.5% in the year 2004, under provisions of the Uruguay Round GATT.

<sup>12</sup> Commission library literature search, DIALOG database, March 1998.

## APPENDIX A

### TARIFF AND TRADE AGREEMENT TERMS

In the **Harmonized Tariff Schedule of the United States** (HTS), chapters 1 through 97 cover all goods in trade and incorporate in the tariff nomenclature the internationally adopted Harmonized Commodity Description and Coding System through the 6-digit level of product description. Subordinate 8-digit product subdivisions, either enacted by Congress or proclaimed by the President, allow more narrowly applicable duty rates; 10-digit administrative statistical reporting numbers provide data of national interest. Chapters 98 and 99 contain special U.S. classifications and temporary rate provisions, respectively. The HTS replaced the **Tariff Schedules of the United States** (TSUS) effective January 1, 1989.

Duty rates in the **general** subcolumn of HTS column 1 are most-favored-nation (MFN) rates, many of which have been eliminated or are being reduced as concessions resulting from the Uruguay Round of Multilateral Trade Negotiations. Column 1-general duty rates apply to all countries except those enumerated in HTS general note 3(b) (Afghanistan, Cuba, Laos, North Korea, and Vietnam), which are subject to the statutory rates set forth in **column 2**. Specified goods from designated MFN-eligible countries may be eligible for reduced rates of duty or for duty-free entry under one or more preferential tariff programs. Such tariff treatment is set forth in the **special** subcolumn of HTS rate of duty column 1 or in the general notes. If eligibility for special tariff rates is not claimed or established, goods are dutiable at column 1-general rates. The HTS does not enumerate those countries as to which a total or partial embargo has been declared.

The **Generalized System of Preferences** (GSP) affords nonreciprocal tariff preferences to developing countries to aid their economic development and to diversify and expand their production and exports. The U.S. GSP, enacted in title V of the Trade Act of 1974 for 10 years and extended several times thereafter, applies to merchandise imported on or after January 1, 1976 and before the close of June 30, 1998. Indicated by the symbol "A", "A\*", or "A+" in the special subcolumn, the GSP provides duty-free entry to eligible articles the product of and imported directly from designated beneficiary developing countries, as set forth in general note 4 to the HTS.

The **Caribbean Basin Economic Recovery Act** (CBERA) affords nonreciprocal tariff preferences to developing countries in the Caribbean Basin area to aid their economic development and to diversify and expand their production and exports. The CBERA, enacted in title II of Public Law 98-67, implemented by Presidential Proclamation 5133 of November 30, 1983, and amended by the Customs and Trade Act of 1990, applies to merchandise entered, or withdrawn from warehouse for consumption, on or after January 1, 1984. Indicated by the symbol "E" or "E\*" in the special subcolumn, the CBERA provides duty-free entry to eligible articles, and reduced-duty treatment to certain other articles, which are the product of and imported directly from designated countries, as set forth in general note 7 to the HTS.

Free rates of duty in the special subcolumn followed by the symbol "IL" are applicable to products of Israel under the **United States-Israel Free Trade Area Implementation Act** of 1985 (IFTA), as provided in general note 8 to the HTS.

Preferential nonreciprocal duty-free or reduced-duty treatment in the special subcolumn followed by the symbol "J" or "J\*" in parentheses is afforded to eligible articles the product of designated beneficiary countries under the **Andean Trade Preference Act** (ATPA), enacted as title II of Public Law 102-182 and implemented by Presidential Proclamation 6455 of July 2, 1992 (effective July 22, 1992), as set forth in general note 11 to the HTS.

Preferential or free rates of duty in the special subcolumn followed by the symbol "CA" are applicable to eligible goods of Canada, and rates followed by the symbol "MX" are applicable to eligible goods of Mexico, under the **North American Free Trade Agreement**, as provided in general note 12 to the HTS and implemented effective January 1, 1994 by Presidential Proclamation 6641 of December 15, 1993. Goods must originate in the NAFTA region under rules set forth in general note 12(t) and meet other requirements of the note and applicable regulations.

Other special tariff treatment applies to particular **products of insular possessions** (general note 3(a)(iv)), **products of the West Bank and Gaza Strip** (general note 3(a)(v)), goods covered by the **Automotive Products Trade Act** (APTA) (general note 5) and the **Agreement on Trade in Civil Aircraft** (ATCA) (general note 6), **articles imported from freely associated states** (general note 10), **pharmaceutical products** (general note 13), and **intermediate chemicals for dyes** (general note 14).

The **General Agreement on Tariffs and Trade 1994** (GATT 1994), pursuant to the Agreement Establishing the World Trade Organization, is based upon the earlier GATT 1947 (61 Stat. (pt. 5) A58; 8 UST (pt. 2) 1786) as the primary multilateral system of disciplines and principles governing international trade. Signatories' obligations under both the 1994 and 1947 agreements focus upon most-favored-nation treatment, the maintenance of scheduled concession rates of duty, and national treatment for imported products; the GATT also provides the legal framework for customs valuation standards, "escape clause" (emergency) actions, antidumping and countervailing duties, dispute settlement, and other measures. The results of the Uruguay Round of multilateral tariff negotiations are set forth by way of separate schedules of concessions for each participating contracting party, with the U.S. schedule designated as Schedule XX.

Pursuant to the **Agreement on Textiles and Clothing** (ATC) of the GATT 1994, member countries are phasing out restrictions on imports under the prior "Arrangement Regarding International Trade in Textiles" (known as the **Multifiber Arrangement** (MFA)). Under the MFA, which was a departure from GATT 1947 provisions, importing and exporting countries negotiated bilateral agreements limiting textile and apparel shipments, and importing countries could take unilateral action in the absence or violation of an agreement. Quantitative limits had been established on imported textiles and apparel of cotton, other vegetable fibers, wool, man-made fibers or silk blends in an effort to prevent or limit market disruption in the importing countries. The ATC establishes notification and safeguard procedures, along with other rules concerning the customs treatment of textile and apparel shipments, and calls for the eventual complete integration of this sector into the GATT 1994 over a ten-year period, or by Jan. 1, 2005.

Rev. 8/12/97

**APPENDIX B**

**SELECTED PORTIONS OF THE  
HARMONIZED TARIFF SCHEDULE OF THE UNITED STATES**

(Appendix not included in the electronic version of this report.)

105TH CONGRESS  
2D SESSION

# S. 1652

To suspend temporarily the duty on 2,4-bis[(octylthio) methyl]-o-cresol;  
epoxidized triglyceride.

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IN THE SENATE OF THE UNITED STATES

FEBRUARY 12, 1998

Mr. MOYNIHAN introduced the following bill; which was read twice and  
referred to the Committee on Finance

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## A BILL

To suspend temporarily the duty on 2,4-bis[(octylthio)  
methyl]-o-cresol; epoxidized triglyceride.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SUSPENSION OF DUTY.**

4 (a) IN GENERAL.—Subchapter II of chapter 99 of  
5 the Harmonized Tariff Schedule of the United States is  
6 amended by inserting in numerical sequence the following  
7 new item:

“	9902.38.12	2,4-bis[(octylthio) methyl]-o-cresol; epoxidized triglyceride (provided for in subheading 3812.30.60) .....	Free	No change	No change	On or before 12/31/2000	”.
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1           (b) APPLICABILITY.—The amendment made by this  
2 section applies with respect to goods entered, or with-  
3 drawn from warehouse for consumption, on or after the  
4 15th day after the date of enactment of this Act.

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